## **Public Document Pack**



# Overview and Scrutiny Committee Agenda

Wyre Borough Council
Date of Publication: 12 July 2021
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Overview and Scrutiny Committee meeting on Monday, 19 July 2021 at 6.00 pm in the Council Chamber - Civic Centre, Poulton-le-Fylde

#### 1. Apologies for absence

#### 2. Declarations of interest

To receive any declarations of interest from any councillor on any item on this agenda.

#### 3. Confirmation of minutes

(Pages 3 - 6)

To confirm as a correct record the minutes of the meeting of the Overview and Scrutiny Committee held on Monday 7 June 2021.

### 4. Overview and Scrutiny Work Programme 2021/22 – update report

(Pages 7 - 46)

The Corporate Director Resources, Clare James, has submitted a report updating the committee about the delivery of the Overview and Scrutiny Work Programme 2021/22. Marianne Unwin, Democratic Services Officer, will introduce the report and respond to questions and comments from councillors.

# 5. Review of the implementations of the recommendations of Public Conveniences Task Group report

Ruth Hunter, the head of Public Realm and Environmental Sustainability, and Councillor Simon Bridge, Portfolio Holder for Street Scene, Parks and Open Spaces, will provide the committee with a verbal update about the implementations of the recommendations of the Public Conveniences Task Group, which reported to Cabinet on 26 June 2019.

#### 6. Waste and recycling management update

An update provided by Ruth Hunter, Head of Public Realm and

Environmental Sustainability, and Councillor Simon Bridge, Portfolio Holder for Street Scene, Parks and Open Spaces, on the relationship between Wyre and LCC regarding their involvement in waste collection, disposal and recycling. Members will have the opportunity to comment and ask questions.

## 7. Discussion about Overview and Scrutiny Committee pre meetings

The Chairman, Councillor John Ibison, will introduce this item.

# Public Document Pack Agenda Item 3



## **Overview and Scrutiny Committee Minutes**

The minutes of the Overview and Scrutiny Committee meeting of Wyre Borough Council held on Monday, 7 June 2021 in the Council Chamber - Civic Centre, Poulton-le-Fylde

#### **Overview and Scrutiny Committee members present:**

Councillors Matthew Vincent, Sir R Atkins, Le Marinel, I Amos, R Amos, Ballard, Fail, Longton, Minto and O'Neill

#### **Apologies for absence:**

Councillors Ibison, E Ellison and Leech

#### Officer present:

Marianne Unwin, Democratic Services Officer

No members of the public or press attended the meeting.

#### 1 Election of Chairman for the municipal year 2021/22

Councillor Ibison was elected as the Chairman of Overview and Scrutiny Committee for the municipal year 2021/22.

#### 2 Election of Vice Chairman for the municipal year 2021/22

Councillor Matthew Vincent was elected as the Vice Chairman of the Overview and Scrutiny Committee for the municipal year 2021/22. In the absence of Councillor Ibison for this meeting, Councillor Matthew Vincent took the Chair.

#### 3 Declarations of interest

None.

#### 4 Confirmation of minutes

It was **agreed** that the minutes of the meeting of the Overview and Scrutiny Committee held on Monday 26 April 2021 be confirmed as a correct record.

#### 5 Planned Maintenance and Investment Project Schedule - 2021/2022

The Head of Built Environment, Maria Blundy, submitted the Planned

Maintenance and Investment Projects Schedule for the 2021/22 period.

Democratic Services Officer, Marianne Unwin, introduced the report and noted any questions posed by members to which she would provide written answers.

Members asked for clarification on the replacements of distribution boards in the Civic Centre and for more information on Fleetwood Leisure Centre.

# Business Plan 2020/21, Quarterly Performance Statement (Quarter 4: January - March)

The Corporate Director Communities, Marianne Hesketh, submitted the 4<sup>th</sup> Quarter Performance Statement 2020/21, January – March 2021 for the consideration of the committee.

The committee noted the report.

### 7 Update of the District Enforcement Service - 2020/2021

The Democratic Services Officer, Marianne Unwin, gave members a verbal update of the District Enforcement Service over the past year. The Head of Public Realm and Environmental Sustainability had provided the information.

She explained that due to the implications of the Covid-19 pandemic, officers were stood down for much of the year and had been slowly integrated back. Therefore, the figures for enforcement activity and cleanliness over the past 12 months did not reflect the norm.

#### 8 Overview and Scrutiny Work Programme 2021/22 – update report

The Corporate Director Resources, Clare James, submitted a report to update the committee about the delivery of the Overview and Scrutiny Work Programme 2021/22.

The Democratic Services Officer, Marianne Unwin, provided the committee with a verbal update.

Following discussions, members **agreed** that before restarting the District Enforcement task group, the committee should receive Councillor Bridge's, Street Scene, Parks and Open Spaces Portfolio Holder, Executive Report at their next meeting to assist them in a final review of the scoping document.

Members considered the draft 'tourism recovery' scoping document. They expressed the need for such a task group especially in the light of the Covid-19 pandemic. Some members discussed a variety of tourism topics that they saw as important to look at in more detail, in particular, hotel and B&B rates in the area. Following discussions, the committee **approved** the draft-scoping document with an amendment to the aims of review to include, "to make recommendations to the Overview and Scrutiny Committee on specific and focused related topics that might be considered for further scrutiny

**review".** The committee **agreed** to commission a task group on tourism recovery in Wyre.

Councillor Sir R Atkins proposed that the committee might examine the relationship between Lancashire County Council and Wyre Council regarding their involvement in waste collection, disposal and recycling. Members **agreed** to invite Ruth Hunter, Head of Public Realm and Environmental Sustainability, to the next meeting to submit a written report on this matter and to answer questions.

The report was noted.

The meeting started at 6.00 pm and finished at 6.53 pm.

Date of Publication: 15 June 2021.

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| Report of:                                | Meeting                            | Date         |
|---|------------------------------------|--------------|
| Clare James, Corporate Director Resources | Overview and Scrutiny<br>Committee | 19 July 2021 |

Overview and Scrutiny Work Programme 2021/2022 - Update report

#### 1. Purpose of report

**1.1** To update the Overview and Scrutiny Committee about the Overview and Scrutiny Work Programme 2021/22.

#### 2. Recommendations

- That the committee revises and approves of the District Enforcement Pilot Task Group scoping document and agrees to reconvene the review.
- **3.2** That the report be noted.

#### 3. Current and completed work

#### 3.1 Review of District Enforcement Task Group

The Overview and Scrutiny Committee at their last meeting decided they wished to receive the Executive Report from Councillor Bridge, Street Scene, Parks and Open Spaces Portfolio Holder, in order to assist them with revising the scoping document before they recommission the task group.

The Executive report: Street Scene, Parks and Open Spaces Portfolio Holder is attached at Appendix 2.

The draft scoping document is attached at Appendix 3.

# 3.2 Review of Wyre's Tourism recovery in the light of the COVID-19 Pandemic (official name tbc)

Following the last overview and scrutiny meeting, members decided to commission a task group on Tourism Recovery in Wyre in the light of the Covid-19 Pandemic. The first meeting commenced on Monday 28 June

2021, where the group was addressed by Councillor Lynn Bowen, Leisure, Health and Community Engagement Portfolio Holder, and Marianne Hesketh, Corporate Director Communities. The group have now decided the context of their review and discussed its next steps. The next task group meeting has been arranged for Tuesday 20 July at 6:30 pm in the Council Chamber.

#### 4. Paused work

#### 4.1 Review of Wyre's Scrutiny Function

The review workshop session with Ian Parry from the Centre for Governance and Scrutiny (CfGS) has now been completed. The slides for this presentation are attached at Appendix 4.

The Democratic Services and Scrutiny manager has been asked by the Corporate Management Team to review the next steps and create an action plan to pick up on the positive suggestions that were made.

#### 5. Work Programme

# 5.1 The Overview and Scrutiny Work Programme for 2021/22 is attached at Appendix 1.

| report author  | telephone no. | email                          | date       |
|----------------|---------------|--------------------------------|------------|
| Marianne Unwin | 01253 887326  | marianne.unwin@wyre.g<br>ov.uk | 29/06/2021 |

#### List of appendices

Appendix 1 – Overview and Scrutiny Committee Work Programme 2021/2022

Appendix 2 - The Executive report: Street Scene, Parks and Open Spaces Portfolio Holder

Appendix 3 – Review of District Enforcement Task Group draft scoping document

Appendix 4 – Centre for Governance and Scrutiny presentation



# Overview and Scrutiny (O&S) Work Programme: 2021/22

## **Committee Meetings:**

## Monday 26 April 2021 at 6pm: Work Programme planning and review

- O&S Work Programme 2020/21 update
- O&S Work Programme 2021/22- planning
- Citizens Advice Bureau Review Task Group report

Invited attendees: None.

## Monday 07 June 2021 at 6pm: Update on Scrutiny review implementations

- Election of Chairman for the municipal year 2021/22
- Election of Vice Chairman for the municipal year 2021/22
- Update of the District Enforcement service over the past year 2020/2021
- Planned Maintenance and Investment Projects Schedule 2021/22
- Business Plan 2020/21, Quarterly Performance Statement (Quarter 4: January March)
- O&S Work Programme 2021/22 update and planning

**Invited attendees:** Maria Blundy (Head of Built Environment)

## Monday 19 July 2021 at 6pm: Environment theme

- O&S Work Programme 2021/22 update
- Review of the implementations of the recommendations of Public Conveniences Task Group report
- An update on waste and recycling management
- Discussion about Overview and Scrutiny Committee pre meetings

**Invited attendees:** Councillor Bridge (Street Scene, Parks and Open Spaces Portfolio Holder), Ruth Hunter (Head of Public Realm and Environmental Sustainability)

# Monday 06 September 2021 at 6pm: Neighbourhood Services and Community Safety theme

- O&S Work Programme 2021/22 update
- An update on Wyre's Covid-19 respons₽age 9

- Business Review of the implementations of the recommendations of the Residents Parking Permit Scheme Task Group report
- Review of the implementations of the recommendations of the Domestic Abuse Task Group: 5 years on
- Business Plan 2021/22 Quarterly Performance Statement (Quarter 1: April June)

**Invited attendees:** Councillor David Henderson (Leader of the Council), Garry Payne (Chief Executive).

Councillor Berry (Neighbourhood Services and Community Safety Portfolio Holder), Carl Green (Head of Engineering Services) and Neil Greenwood (Head of Environmental Health and Community Safety).

## Monday 18 October 2021 at 6pm: Health and Wellbeing theme

- O&S Work Programme 2021/22 update
- Annual update regarding the work of Lancashire County Council Health Scrutiny Committee
- Annual update from the Fylde and Wyre Clinical Commissioning Group

**Invited attendees**: Councillor Julie Robinson (Co-opted Member of the Lancashire County Council Health Scrutiny Committee, Beth Goodman (Deputy Director of Commissioning) and Dr Hartley-Smith (Clinical Director).

## Monday 22 November 2021 at 6pm: Resources and Finance theme

- O&S Work Programme 2021/22 update
- Cost profiles benchmarking results 2021/22
- Fees and Charges draft
- Business Plan Quarterly Performance Statement (Quarter 2: July September)

**Invited attendees:** Councillor Michael Vincent (Resources Portfolio Holder and Deputy Leader) and Clare James (Corporate Director Resources and Section 151 Officer).

## Monday 17 January 2022 at 6pm: Corporate theme

- O&S Work Programme 2021/22 update and planning
- Business Plan 2022/23
- Planned Maintenance and Investment Projects Schedule 2022/23

**Invited attendees:** Councillor David Henderson (Leader of the Council) and Garry Payne (Chief Executive), Marianne Hesketh (Corporate Director Communities), and Maria Blundy (Head of Built Environment).

## Monday 28 February 2022 at 6pm: Police and Community Safety theme

- O&S Work Programme 2021/22 update
- Wyre Community Safety Partnership annual scrutiny review Page 10

Business Plan – Quarterly Performance Statement (Quarter 3: October – December)

**Invited attendees:** Kevin Lister (Wyre Neighbourhood Inspector), Neil Greenwood (Head of Environmental Health & Community Safety) and Councillor Roger Berry (Neighbourhood Services and Community Safety Portfolio Holder).

## Monday 25 April 2022 at 6pm: Work Programme Planning and Review

- O&S Work Programme 2021/22 update
- O&S Work Programme 2022/23 planning

Invited attendees: None.

## **Task Group Reviews-**

#### **Current Reviews:**

- Citizens Advice Bureau Review Task Group completed
- District Enforcement Pilot Task Group
- Review of Wyre's Tourism recovery

### **Paused Work:**

- Review of scrutiny function (following from the CfGS review)
- Wyre's Call-in procedures Review Group (18.01.2021)
- Poulton to Fleetwood Link Task Group
   The Task Group will re-instate once the stakeholders and authorities have created a feasibility study

## Possible review focuses for 2021/22:

- YMCA Fylde Coast contract (O&S 16.03.2020)
- Town centres (O&S 16.03.2020)
- Wyre's assistance in the response to Covid-19 through policies and procedures (O&S 16.03.2020)
- Anti-Social behaviour (see O&S 27.01.2020- minute number 3&6)
- Caravan holiday site occupancy and residential status

## Looking further ahead:

- Lancashire 'Super Hospital' (due to the announcement by Government 02.10.2020) the public consultation is expected late in 2021.
- Marsh Mill (extension to the lease that is due to end in mid-2024)





| Report of:   | То:     | Date        |
|--|---------|-------------|
| Councillor Simon Bridge,<br>Street Scene, Parks and<br>Open Spaces Portfolio<br>Holder | Council | 8 July 2021 |

**Executive Report: Street Scene, Parks and Open Spaces Portfolio Holder** 

#### 1. Purpose of report

1.1 To inform council of progress on key objectives and the current position on issues within the Street Scene, Parks and Open Spaces Portfolio as set out below.

#### 2. Parks and open spaces

- 2.1 Wyre's parks, open spaces and coastal sites are attracting even more visitors and users; whilst this is splendid to see, it also brings with it challenges for the teams and our volunteers managing these sites. The staff across all the services are doing their best to maintain and respond to issues as well as preparing for Green Flag and 'In Bloom' judging at sites across the borough during July and August.
- 2.2 Following the completed restoration of The Mount and lodge, work is continuing in the Mary Hope Garden; encouraging volunteers, schoolchildren and families to come and work with the site-based gardener to develop a wildflower meadow and a rock garden, creating areas for plants with sandy soils containing drought resistant plants, sun loving plants and maritime plants.
- 2.3 The Artist and Scientist in Residence continue to develop the Science and Discovery Club providing a regular series of events for families. The residencies will animate the heritage of The Mount allowing the public to gain a deeper understanding of the site and its role in navigation, communication and weather recording. All information is available on the website
- **2.4** Exploration of the site is being encouraged by taking part in our entry to orienteering activity Xplorer. Participants will investigate the site looking for markers hidden around the site using a map to traverse around the grounds.
- 2.5 We are trialling different grass cutting regimes at a number of sites with the aim of increasing biodiversity; whilst still providing for recreational

- use on other parts of the sites. These trials will help us to plan our machinery requirements in the future.
- 2.6 Sadly, the usual programme of fun and exciting activities in the Great Outdoor Activities Programme in our parks and open spaces have had to be scaled back, but I am pleased to report that with revised working arrangements health walks, health rides small group activity beach cleans along with the demonstration garden club at Memorial park have recommenced. The volunteers continue to support the team with these activities and maintenance and conservation tasks across the borough
- 2.7 The Living Seas and Dunescapes Projects continue on the coast with volunteer citizen science projects and planned invasive species removal with the support of Natural England. To support this activity and to enable greater coastal engagement Rossall Point Tower will be reopened this summer subject to covid guidance.
- 2.8 I am pleased to be able to advise members that the team along with key partners has taken part in the third Bioblitz; a 24 hour wildlife challenge which aims to involve anyone from experts to complete beginners in the goal of finding as many different species of plants and animals in a defined area as possible. The event took place between 6 and 13 June around the Wyre Estuary. It was scaled back compared to previous years, to remain covid safe, but had great feedback from customers, volunteers and experts in their respective fields.
- 2.9 The more serious side to the Bioblitz is the really useful information that comes in from the volunteers informing us where the wildlife is and what it might need to survive and to raise awareness with the local community on the importance of this species and how to protect them. The full data analysis has not yet taken place, but early reports indicated over 500 observations and over 300 species identified.

### 3. Waste and recycling

- 3.1 In recent months Department for Environment, Food and Rural Affairs (DEFRA) have released the second round of consultations for three areas in relation to the Resource and Waste Strategy (RAWS), the proposals of all three will have a major impact on householders, businesses, producers of packaging and the whole waste sector. For Wyre Council, as a collection authority, it will impact the way that waste and recycling is collected, how it is processed, and how the authority gets paid for the provision of services and additional funding for some of these suggested changes.
- **3.2** Management Board agreed for the Corporate Director Environment to provide responses to the questions in each consultation that directly impacts on Wyre.

#### 3.3 The Extended Producer Responsibility for Packaging

This paper sets out far reaching proposals to overhaul the current "producer responsibility" arrangements. It proposes that funding to meet the costs of managing packaging wastes are transferred from central government and local taxpayers to businesses. Local authorities will be paid by producers for pollecting and managing packaging that arises in

household waste. The payment formula is to be determined, but what is evident is that local authorities will have to collect all recyclable packaging, including plastic film (e.g. bread liners, bags, tops of meat packaging), and the payments will be driven by how efficient a collection service is and be linked to the quality of recyclables collected. At present it is unclear how this will evolve in two tier authority areas. Collection services will have to meet with any minimum collection standards and it is therefore important for our residents to continue to recycle as much as possible and ensure they only put the right things in the recycling bins to reduce contamination. Information regarding what is currently recyclable is made available annually via the collection calendar and on the council's website.

3.4 Deposit Return scheme for drinks containers - refers solely to a deposit return scheme (for drinks containers explicitly) and not reward and return schemes. This is a system where you pay an upfront deposit and you must return the container to redeem and get your deposit back from 2024. The paper suggests the government are still committed to introducing a scheme but recognises that the Covid-19 pandemic has disrupted the economy and society in unimaginable ways; the consultation explores the appetite for a scheme in a post covid context.

#### 3.5 Consistency in collections

This affects Wyre as a collection authority the greatest, with the proposed intention to require Local Authorities to provide weekly food waste collections, a minimum frequency on other material collections, the type of materials to be collected, and possibly the provision of free garden waste collections. Alongside this, consideration is being given for the development of statutory guidance on new "minimum service standards for rubbish and recycling collections, subject to an assessment of affordability and value for money.

- **3.6** DEFRA plans to provide final details for each reform later this year.
- 3.7 Waste arising across all waste streams remain higher than the same period in previous years, but more positively, general waste is declining which is possibly as a result of more people returning to work. The tonnage of glass, cans and plastic bottles, continues to show approximately a 30% increase; this is a positive change that has occurred since the introduction of the new red bin.
- 3.8 Over the last 10 months through support from LCC and in partnership with an external marketing agency there has been a targeted digital and social media campaign #letstalkrubbish; the aim to increase recycling rates, reduce contamination and the overall waste arising. The engagement from customers and sharing of these posts illustrates that this has been positively received and is hopefully contributing to the increase in recycling being collected.

#### 4. Street Scene

4.1 The independent inspection of the public toilets still took place last year, and I'm pleased to report that our facilities managed in partnership with Danfo (UK), scored highly once again in the Loo of the Year Awards;

- with fifteen sites getting gold and a further five receiving platinum award recognition.
- 4.2 The pilot enforcement quarterly returns from August 2019 to April 2021, can been seen in Appendix 1. Enforcement activities (including prosecutions) were suspended during lockdown, with a phased reintroduction of officers patrolling the high streets and public open spaces recommencing in late 2020.
- 4.3 The Cleaner Greener Officer continues to undertake engagement activities. The range from, dog fouling and cigarette butt awareness campaigns with community and school groups and more recently they supported the National Spring Clean with covid secure litter picking events held across the borough. They also provide support to other groups wishing to undertake their own events. A big thank you to all that took part and made a difference in their local community, a total of 205 volunteers collected in excess of 100 bags of litter.

#### 5. Comments and questions

5.1 In accordance with procedure rule 11.3 any member of council will be able to ask me a question or make a comment on the contents of my report or on any issue, which falls within my area of responsibility. I will respond to any such questions or comments in accordance with procedure rule 11.5.

### **List of Appendices**

Appendix 1: Pilot Enforcement Project with specialist Operator Year 2

Dems/council/0807 street scene/v2

### Qtr 4 (Aug-Oct):19

- Total Fixed Penalty Notices (FPN) issued: 1,462
  - 1,404 for depositing litter.
  - 58 for Public Space Protection Order dog offences (11 of which for fouling).
- 6 Cancelled.
- 111 Formal Representations received, with 91 declined and 20 accepted.
- Income (Council) for this quarter: £14,026.13

Over the first 4 quarters, 705 cases have progressed to prosecution stage; of which:

- Guilty in absence = 606
- Guilty by post = 32
- Not guilty (post) = 2
- Awaiting case result = 48
- 10 paid (withdrawn)
- 7 withdrawn by Council

### FPN issued by area Qtr 4:

| Area                        | total Qtr 4 | %  |
|-----------------------------|-------------|----|
| Stalmine                    | 1           | <1 |
| Fleetwood                   | 651         | 45 |
| Garstang                    | 35          | 2  |
| Poulton-le-Fylde & Carleton | 69          | 5  |
| Preesall & Knott End        | 7           | <1 |
| Thornton-Cleveleys          | 584         | 40 |
| Forton                      | 106         | 7  |
| St Michaels on Wyre         | 2           | <1 |
| Dolphinholme                | 1           | <1 |
|                             | 1,456*      |    |

\*less the 6 cancelled

| Officer Hours Patrolled by Area Qtr 4 |             |    |
|---------------------------------------|-------------|----|
|                                       | total Qtr 4 | %  |
| Poulton-le-Fylde & Carleton           | 404         | 22 |
| Thornton & Cleveleys                  | 680         | 37 |
| Fleetwood                             | 531         | 29 |
| Garstang                              | 125         | 7  |
| Hambleton                             | 3           | <1 |

Appendix 1: Pilot Enforcement Project with specialist Operator Year 2

| Preesall & Knott End                                   | 43    | 2  |
|--|-------|----|
| Pilling  | 6     | <1 |
| Winmarleigh  | 0     | <1 |
| Out Rawcliffe  | 0     | <1 |
| Great Eccleston  | 3     | <1 |
| St Michael's on Wyre                                   | 4     | <1 |
| Churchtown   | 5     | <1 |
| Nateby   | 9     | <1 |
| Inskip   | 0     | <1 |
| Forton   | 21    | 1  |
| Dolphinholme   | <1    | <1 |
| Scorton  | 2     | <1 |
| Calder Vale, Bleasdale,<br>Bonds, Bowgreave, Catterall | 7     | <1 |
| Claughton  | 0     | <1 |
| Bilsborrow   | 3     | <1 |
|  | 1,846 |    |

## **Pilot Enforcement Project with specialist Operator Year 2**

## Qtr 1 (November 19 – end of Jan 20):

- Total Fixed Penalty Notices (FPN) issued: 638
  - o 619 for depositing litter.
  - o 19 for Public Space Protection Order dog offences.
- 9 Cancelled.
- 68 Formal Representations seeking a review of FPNs issued were received, with 40 rejected and 28 accepted.
- Number of FPNs paid (at time of report): 451
- Income to the council: £5,797.50

| Area                        | No FPN<br>Issued | %  |
|-----------------------------|------------------|----|
| Bilsborrow                  | 1                | <1 |
| Bowgreave, Catterall        | 2                | <1 |
| Churchtown                  | 1                | <1 |
| Thornton Cleveleys          | 369              | 59 |
| Fleetwood                   | 184              | 29 |
| Garstang                    | 44               | 7  |
| Forton                      | 4                | 1  |
| Great Eccleston             | 5                | 1  |
| Hambleton                   | 1                | <1 |
| Poulton-le-Fylde & Carleton | 14               | 2  |
| St Michaels-on-Wyre         | 4                | 1  |
| Total:                      | 629*             |    |

<sup>\*</sup>Less 9 cancelled

| Area  | Patrolling<br>Hours | %  |
|---|---------------------|----|
| Bilsborrow  | 24                  | 1  |
| Calder Vale, Bleasdale,<br>Bonds, Bowgreave,<br>Catterall | 51                  | 2  |
| Churchtown  | 3                   | <1 |
| Claughton   | 2                   | <1 |
| Dolphinholme  | 8                   | <1 |
| Fleetwood   | 586                 | 24 |
| Forton  | 3                   | <1 |
| Garstang  | 321                 | 13 |

**Appendix 1: Pilot Enforcement Project with specialist Operator Year 2** 

| Great Eccleston             | 8     | <1 |
|-----------------------------|-------|----|
| Hambleton                   | 9     | <1 |
| Inskip                      | 1     | <1 |
| Poulton-le-Fylde & Carleton | 581   | 24 |
| Preesall & Knott End        | 120   | 5  |
| Scorton                     | 3     | <1 |
| St Michaels on Wyre         | 3     | <1 |
| Thornton – Cleveleys        | 697   | 29 |
| Winmarleigh                 | 4     | <1 |
| Total Hours                 | 2,424 |    |

### **Qtr 2 (Feb – April 20):**

- Total Fixed Penalty Notices (FPN) issued: 378
  - o 345 for depositing litter.
  - o 33 for Public Space Protection Order dog offences.
- 8 Cancelled.
- 58 Formal Representations seeking a review of FPNs issued were received, with 38 rejected and 20 accepted.
- To date 48 cases have progressed to Court through the single Justice System:
  - Awaiting results of 31 cases.
  - o Paid (Withdrawn) is 2 cases
- Income to the council from FPN this period: £3,305.63

| Area                           | No FPN<br>Issued | %  |
|--------------------------------|------------------|----|
| Catterall                      | 15               | 4  |
| Thornton –Cleveleys            | 124              | 33 |
| Fleetwood                      | 196              | 52 |
| Garstang                       | 20               | 5  |
| Great Eccleston                | 1                | 0  |
| Knott End, Preesall & Stalmine | 3                | 1  |
| Poulton-le-Fylde & Carleton    | 19               | 5  |
| Total issued                   | 378              |    |

| Area  | Patrolling<br>Hours | %  |
|---|---------------------|----|
| Bilsborrow  | 13                  | 1  |
| Calder Vale, Bleasdale, Bonds, Bowgreave, Catterall | 42                  | 2  |
| Churchtown  | 8                   | <1 |

Appendix 1: Pilot Enforcement Project with specialist Operator Year 2

| Claughton                   | 2     | <1 |
|-----------------------------|-------|----|
| Dolphinholme                | 19    | 1  |
| Fleetwood                   | 486   | 23 |
| Forton                      | 4     | <1 |
| Garstang                    | 264   | 12 |
| Great Eccleston             | 14    | 1  |
| Hambleton                   | 17    | 1  |
| Inskip                      | 3     | <1 |
| Nateby                      | 2     | <1 |
| Out Rawcliffe               | 1     | <1 |
| Pilling                     | 9     | <1 |
| Poulton-le-Fylde & Carleton | 387   | 18 |
| Preesall & Knott End        | 92    | 4  |
| Scorton                     | 4     | <1 |
| St Michaels on Wyre         | 21    | 1  |
| Thornton – Cleveleys        | 743   | 35 |
| Winmarleigh                 | 5     | <1 |
| Total                       | 2,136 |    |

## Qtr 3 (May - July 20):

- Total Fixed Penalty Notices (FPN) issued: 174
  - o 145 for depositing litter.
  - 29 for Public Space Protection Order dog offences (2 of which for fouling).
- 5 Cancelled.
- 32 Formal Representations received, with 20 declined and 12 accepted.
- Income for this quarter: £1,007.50

| Area               | No FPN<br>Issued | %  |
|--------------------|------------------|----|
| Fleetwood          | 75               | 43 |
| Garstang           | 27               | 16 |
| Hambleton          | 1                | 1  |
| Poulton-le-Fylde   | 7                | 4  |
| Thornton-Cleveleys | 64               | 37 |
| Total              | 174              |    |

**Appendix 1: Pilot Enforcement Project with specialist Operator Year 2** 

| Area                        | Patrolling<br>Hours | %  |
|-----------------------------|---------------------|----|
| Fleetwood                   | 89                  | 18 |
| Garstang                    | 40                  | 8  |
| Poulton-le-Fylde & Carleton | 180                 | 36 |
| Preesall Ward               | 11                  | 2  |
| Scorton                     | 3                   | 1  |
| Thornton Cleveleys          | 176                 | 35 |
| Winmarleigh                 | 3                   | 1  |
| Total                       | 502                 |    |

## **Quarter 4: Total Fixed Penalty Notices issued:**

| 1st Aug 2020 to 31st October 2020 | Further description                    | Totals    |
|-----------------------------------|--|-----------|
| Fixed Penalty Notices (FPN)issued |  | 369       |
| Depositing Litter                 |  | 343       |
| Public Space Protection Order     | Dog offences including (6 for fouling) | 25        |
| FPN Cancelled                     | Test ticket (system)                   | 1         |
| Representations                   |  | 47        |
| Of which declined                 |  | 30        |
| Of which accepted                 |  | 17        |
|                                   | -                                      |           |
| Income for this quarter:          | of paid FPN's                          | £2,565.00 |

## **Quarter 4: Fixed Penalty Notices Issued – breakdown by area:**

| 1 <sup>st</sup> Aug 2020 to 31 <sup>st</sup> October 2020 | Patrolling Hours | Percentage |
|---|------------------|------------|
| Area  |                  |            |
| Fleetwood   | 225              | 61%        |
| Garstang  | 8                | 2%         |
| Poulton-le-Fylde & Carleton                               | 8                | 2%         |
| Thornton-Cleveleys  | 127              | 35%        |
|   | *368             |            |
|   | NB *less the 1   |            |
|   | cancelled        |            |

### **Quarter 4: Prosecutions:**

| 1st Aug 2020 to 31st October 2020   |  | Total |   |
|---|--|-------|---|
| Progressed to Prosecution   |  |       | 0 |
| NB Nothing further to report in this field due to zero prosecutions, and no |  |       |   |
| withdrawals from Local Authority to report.                                 |  |       |   |

**Quarter 4: Patrolled Hours by Ward:** 

| 1 <sup>st</sup> Aug 2020 to 31 <sup>st</sup> October 2020 | Total          | Percentage |
|---|----------------|------------|
| Carleton  | 4 mins         | 0.01%      |
| Cleveleys Park  | 35 hr 19       | 6.63%      |
| Garstang  | 7 hr 11        | 1.35%      |
| Great Eccleston   | 36 mins        | 0.11%      |
| Jubilee   | 317 hr 38      | 59.66%     |
| Marsh Mill  | 15 hr 45       | 2.96%      |
| Mount   | 20 hr 28       | 3.84%      |
| Park  | 10 mins        | 0.03%      |
| Pharos Ward   | 23 hr 24       | 4.40%      |
| Pheasants Wood  | 8 mins         | 0.03%      |
| Pilling   | 0 mins         | 0.00%      |
| Preesall Ward   | 4 hr 11        | 0.79%      |
| Rossall   | 34 hr 27       | 6.47%      |
| Stanah  | 22 hr 53       | 4.30%      |
| Tithebarn   | 45 mins        | 0.14%      |
| Victoria & Norcross                                       | 43 mins        | 0.13%      |
| Warren Ward   | 46 hr 3        | 8.65%      |
| Wyresdale   | 2 hr 40        | 0.50%      |
| Total:  | 532 hr 25 mins |            |
|   |                |            |

## **Quarter 1: Total Fixed Penalty Notices issued:**

| 1st November 2020 to 31st January | Further description    | Totals  |
|-----------------------------------|------------------------|---------|
| 2021                              | •                      |         |
| Fixed Penalty Notices (FPN)issued |                        | 97      |
| Depositing Litter                 |                        | 97      |
| Public Space Protection Order     | Including Dog offences | 0       |
| FPN Cancelled                     |                        | 0       |
| Representations                   |                        | 19      |
| Of which declined                 |                        | 13      |
| Of which accepted                 |                        | 6       |
|                                   |                        |         |
| Income for this quarter:          | of paid FPN's          | £915.00 |

## **Quarter 1: Fixed Penalty Notices issued – breakdown by area:**

| 1 <sup>st</sup> November 2020 to 31 <sup>st</sup> January 2021 | Total | Percentage |
|--|-------|------------|
| Area   |       |            |
| Fleetwood  | 73    | 75%        |
| Knott End  | 1     | 1%         |
| Poulton-le-Fylde   | 2     | 2%         |
| Thornton-Cleveleys   | 21    | 22%        |
| Total  | 97    |            |

## **Quarter 1: Prosecutions:**

| 1 <sup>st</sup> November 2020 to 31 <sup>st</sup> January |                           | Total       |   |
|---|---------------------------|-------------|---|
| 2021  |                           |             |   |
| Progressed to Prosecution                                 |                           |             | 0 |
| NB Nothing further to report in this fie                  | eld due to zero prosecuti | ons, and no |   |
| withdrawals from Local Authority to r                     | eport.                    |             |   |

## **Quarter 1: Patrolled hours by Ward**

| 1st November 2020 to 31st January |                  |            |
|-----------------------------------|------------------|------------|
| 2021<br><b>Ward</b>               | Patrolling Hours | Percentage |
| Carleton                          | 4 mins           | 0.05%      |
| Cleveleys Park                    | 8 hr 33          | 5.92%      |
| Great Eccleston                   | 24 hr 50         | 17.18%     |
| Jubilee                           | 63 hr 40         | 44.05%     |

Appendix 1: Pilot Enforcement Project with specialist Operator Year 2

| Cont'd   |                  |            |
|--|------------------|------------|
| 1 <sup>st</sup> November 2020 to 31 <sup>st</sup> January 2021 |                  |            |
| Ward   | Patrolling Hours | Percentage |
| Marsh Mill   | 1 hr 26          | 0.99%      |
| Mount  | 4 hr 24          | 3.04%      |
| Park   | 1 hr 40          | 1.15%      |
| Pharos Ward  | 20 hr 32         | 14.21%     |
| Pheasants Wood   | 34 mins          | 0.39%      |
| Preesall Ward  | 2 hr 15          | 1.56%      |
| Rossall  | 38 mins          | 0.44%      |
| Stanah   | 1 hr 24          | 0.97%      |
| Tithebarn  | 2 hr 6           | 1.45%      |
| Victoria & Norcross  | 3 hr 33          | 2.46%      |
| Warren Ward  | 8 hr 53          | 6.15%      |
| Total:   | 144 hr 32        |            |

## **Quarter 2: Total Fixed Penalty Notices issued:**

| 1 <sup>st</sup> February 2021 to 30 <sup>th</sup> April 2021 | Further description | Totals    |
|--|---------------------|-----------|
| Fixed Penalty Notices (FPN)issued                            |                     | 263       |
| Depositing Litter  |                     | 254       |
| Public Space Protection Order                                | Dog offences        | 5         |
| FPN Cancelled  |                     | 4         |
| Representations  |                     | 58        |
| Of which declined  |                     | 38        |
| Of which accepted  |                     | 20        |
|  |                     |           |
| Income for this quarter                                      | of paid FPN's       | £1,618.75 |
|  |                     |           |

## **Quarter 2: Fixed Penalty Notices Issued – breakdown by area:**

| 1 <sup>st</sup> February 2021 to 30 <sup>th</sup> April 2021 | Total | Percentage |
|--|-------|------------|
| Area   |       |            |
| Catterall  | 5     | 2%         |
| Fleetwood  | 95    | 37%        |
| Forton   | 1     | <1%        |
| Garstang   | 55    | 21%        |
| Great Eccleston  | 3     | 1%         |
| Poulton-le-Fylde   | 12    | 5%         |
| St. Michaels-on-Wyre   | 1     | <1%        |
| Thornton- Cleveleys  | 87    | 34%        |
| NB * 4 cancelled - 3 test tickets/1 void made in error       | 259   |            |

### **Quarter 2: Prosecutions:**

| 1 <sup>st</sup> February 2021 to 30 <sup>th</sup> April 2021 |                       | Total |    |
|--|-----------------------|-------|----|
| Progressed to Prosecution - pending                          | Single Justice system |       | 64 |
| Paid/withdrawn   | 1 case refunded       |       |    |

## **Quarter 2: Patrolled hours by Ward:**

| 1st February 2021 to 30th April 2021 |                  |            |
|--------------------------------------|------------------|------------|
| Ward                                 | Patrolling Hours | Percentage |
| Carleton                             | 1 hr 5           | 0.20%      |
| Cleveleys Park                       | 4 hr 13          | 0.77%      |
| Garstang                             | 49 hrs 18        | 8.98%      |
| Great Eccleston                      | 114hrs 59        | 20.93%     |
| Jubilee                              | 97 hrs 35        | 17.77%     |

Appendix 1: Pilot Enforcement Project with specialist Operator Year 2

| Cont'd                               |                  |            |
|--------------------------------------|------------------|------------|
| 1st February 2021 to 30th April 2021 |                  |            |
| Ward                                 | Patrolling Hours | Percentage |
| Marsh Mill                           | 40 hrs 41        | 7.41%      |
| Mount                                | 17 hrs 22        | 3.16%      |
| Park                                 | 19 hrs 4         | 3.47%      |
| Pharos Ward                          | 23 hrs 24        | 4.40%      |
| Pheasants Wood                       | 8hrs 55          | 1.62%      |
| Pilling                              | 29 mins          | 0.09%      |
| Preesall Ward                        | 35 mins          | 0.11%      |
| Rossall                              | 9hrs 30          | 1.73%      |
| Stanah                               | 10 hrs 36        | 1.93%      |
| Tithebarn                            | 44 hrs 37        | 8.12%      |
| Victoria & Norcross                  | 38 hrs 15        | 6.96%      |
| Warren Ward                          | 25hrs 54         | 4.72%      |
| Wyresdale                            | 8 hrs 56         | 1.63%      |
| Total:                               | 549hrs 18 mins   |            |

Dems/council/0807 street scene/v2



## <u>District Enforcement Task Group – Revised Scoping Document</u>

| Review Topic  | District Environmental Enforcement Pilot  |
|---|---|
| Chairman  | Councillor Tom Ingham   |
| Deputy Chairman   | Councillor Emma Ellison   |
| Other Members   | <ol> <li>I Amos</li> <li>R Amos</li> <li>D Atkins</li> <li>Fail</li> <li>Collette Fairbanks</li> <li>O'Neill</li> <li>Orme</li> <li>Stirzaker</li> <li>Swales</li> <li>Walmsley</li> </ol>  |
| Officer Support   | Marianne Unwin, Democratic Services Officer   |
| Purpose of the Review   | Evaluate the effectiveness of the environmental enforcement pilot to tackle cleaner and greener issues  |
| Role of Overview<br>and Scrutiny in this<br>Review<br>(mark all that apply) | Holding Executive to account – decisions  Existing budget and policy framework  Contribution to policy development  Holding Executive to account – performance  Community champion  Statutory duties / compliance with codes of practice  |
| Aims of Review  | <ol> <li>Evaluate the effectiveness of the environmental enforcement pilot</li> <li>Make recommendations regarding future service provision</li> <li>Consider opportunities to expand on the offences covered by the pilot within any future services</li> <li>Review the Council's approach for under 18's (Currently the Council policy is not to issue Fixed Penalty Notices to under 18 year olds; the task group could look at the issues related to reducing the age limit or consider other means of addressing littering / environmental offences by minors)</li> </ol> |

| Methodology                       | Interview witnesses at task group meetings Benchmarking with other local authorities  |
|-----------------------------------|---|
|                                   | Consider relevant reports and documentation Public Consultations  |
| Scope of Review                   | The review will include:  |
|                                   | <ul> <li>Offences covered</li> <li>Results across offence types / areas (Numbers issued / payment rates)</li> <li>Location of offenders – proportion of borough residents offending/regional/national</li> <li>Approach taken</li> <li>Added value</li> <li>Improvement on cleanliness</li> </ul> |
| Potential Witnesses               | Street Scene, Parks and Open Spaces Portfolio Holder Corporate Director Environment Head of Public Realm and Environmental Sustainability   |
|                                   | District Enforcement Manager Waste Management Officer Legal Services Manager Head of Finance Town and Parish Council representative(s)  |
| Documents to be considered        | <ul> <li>Overview and Scrutiny Report</li> <li>Portfolio Holder Executive report (to follow)</li> <li>Cabinet reports</li> </ul>  |
| Risks                             | None  |
| Level of Publicity                | Medium  |
| Indicators of a Successful Review | Clear recommendations to the Cabinet about the way forward  |
| Intended Outcomes                 | A cleaner greener Wyre  |
| Approximate Timeframe             | 3 months (3/4 meetings)   |
| Projected Re-Start<br>Date        | July 2021   |

# Programme

- 1. Scrutiny essential principles
- 2. Scrutiny Improvement Review
- 3. Findings positives to build on
- 4. Recommendations
- 5. Suggested ways to improve
- 6. Questions









# Scrutiny Improvement Review

- Ian Parry Head of Consultancy Centre for Governance and Scrutiny
- Kate Grigg Senior Research Officer Centre for Governance and Scrutiny

# Basic principles of scrutiny

# Scrutiny should...

provide constructive "critical friend" challenge

amplify the voice and concerns of the public

led by **independent**—minded people

drive **improvement** in public services



# Role of scrutiny

- Test assumptions
- Explore alternatives
- Support policy development
- Hold to account
- Develop substantive recommendations



"If scrutiny members are not fully prepared and able to ask relevant questions, the committee will not be able to fully interrogate an issue and committee meetings can become little more than educational sessions for councillors to learn about a service, rather than scrutinise it"

- House of Commons CLG Select Committee report, December 2017



# Scrutiny culture

Scrutiny will be most effective with the following elements underpinning its culture...

- Cross-party
- Inclusive
- Collaborative
- Shared expectations
- Clarity of purpose
- Robust challenge, but not adversarial
- Objective
- Constructive
- Parity of esteem

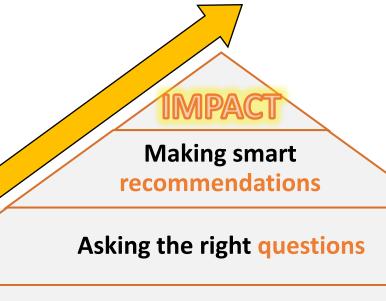




# Building effective scrutiny

 The right culture and behaviours are the bedrock of an effective scrutiny function.

If you want to make an impact each building block needs to be in place.



Selecting the right methods

**Keeping focussed agendas** 

**Prioritising the work programme** 



# The Scrutiny Improvement Review



- Best practice accumulated by CfGS
- Aligns with latest statutory guidance

# **Evidence gathering in Jan 2021**

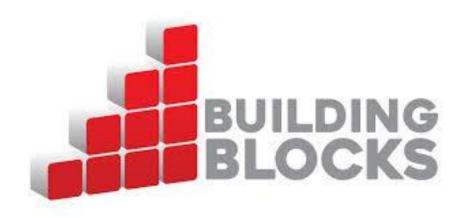
Internal conversations

CfGS met with 13 Members and 8 Officers, including the Council Leader, Deputy Leader, members of Cabinet, Group Leaders, Scrutiny Chair, Members of the Scrutiny Committee, the Council's Chief Executive, Cabinet and Senior Leadership Team as well as Governance and Democratic Services Officers.

- Observed scrutiny meeting
- Reviewed key documents

# Findings

## Positive areas to build on:



# Scrutiny has the conditions for success

 The Council and Members recognise the benefits of scrutiny in good governance, and the value in working with scrutiny for it to support and challenge

# Officer support

 Organisational commitment, senior level officer buy-in and highly dedicated officers supporting scrutiny

## **Committee structure**

The single committee approach allows scrutiny to be more focused and prioritise well

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# **Suggestions for improvement:**



# Clarity on scrutiny's role and responsibilities

Emphasis on holding Executive (not Officers) to account as vital to council governance

- Recognising scrutiny's important role in improving/shaping policy and decision-making
- Ensuring constructive challenge is encouraged and normal
- Being collaborative and all-Member inclusive

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## **Suggestions for improvement:**



# **Cabinet – Scrutiny relationship**

- Regular communication and information-sharing
- Emphasis on challenge and questions directed at Cabinet
- Feedback provided to scrutiny regarding recommendations

# **Scrutiny's focus**

- More strategic: alignment with council priorities, greater and earlier involvement with core policy and decision-making activities of Cabinet
- Budget and financial scrutiny: needs to be explored further

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# Recommendations

## **Report conclusions:**



# Need for greater clarity on scrutiny role

Creating a shared understanding of how scrutiny adds value to council governance. Scrutiny as a vital part
of council business, with clear ownership regarding its important role in improving policy and holding to
account.

## **Scrutiny Member role**

 All Members have a duty to uphold their responsibilities as a scrutineer, attend meetings and work towards a shared goal in the committee.

# **Scrutiny-Cabinet**

 Improve communication and co-ordination between scrutiny and the Cabinet. Formalised and record committee committee recommendations and Cabinet response

# Discussion 1



# How can these improvement issues be addressed?

# **Need for greater clarity on scrutiny role**

Creating a shared understanding

# **Scrutiny Member role**

All Members have a duty to uphold their responsibilities as a scrutineer

# **Scrutiny-Cabinet**

Improve communication and co-ordination between scrutiny and the Cabinet.

# Recommendations

# **Report conclusions:**



# **Budget and finance scrutiny**

More scrutiny involvement in budget process, and at an earlier stage for any meaningful input.

# Work planning

 A clear mythological process for developing the work programme of the scrutiny committee which engages Members, Cabinet, Officers and appropriate partner organisations in considering the topics for review.

# **Pre-planning**

 Introduce pre-meetings before formal committee between all scrutiny Members to provide the space to set common objectives and possibly to reach consensus on lines of enquiry and questioning strategy. Using on-line conferencing if preferred.

# Discussion 2



# How can these improvement issues be addressed?

## **Budget and finance scrutiny**

More scrutiny involvement in budget process, and at an earlier stage for any meaningful input.

# Work planning

• A clear mythological process for developing the work programme of the scrutiny committee.

# **Pre-planning**

 Introduce pre-meetings before formal committee between all scrutiny Members to provide the space to set common objectives and possibly to reach consensus on lines of enquiry and questioning strategy. Using on-line conferencing if preferred.

Page

# Recommendations

## **Report conclusions:**



## Member development

Refresher scrutiny training, with a focus on good questioning skills and use of information and data.

# Support for Chair + Vice Chair

- Scrutiny Chairs have an important role in providing leadership, modelling constructive behaviour and ensuring well managed meetings.
- The Chair is respected and works hard to lead the committee.
- Useful to have further skills and leadership training and development.







